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MEMORANDUM FOR: Director of Central Intelligence
SUBJECT: Questionable Activities

Sir:

1. As you will recall, a series of instructions on Questionable Activities was issued by you to the Deputy Directors during the period 29 August 1973 through June 1974. This memorandum summarizes the action taken by each directorate on those instructions and recommends, in paragraph six, further action that I believe appropriate to codify your instructions as continuing Agency policy.

2. Relevant portions of your total package of 61 instructions were distributed to each directorate. One instruction was applicable to all directorates, five were applicable to three directorates, four were applicable to not more than two directorates, and the remaining instructions applied only to the one directorate concerned with the given activity at that time. On receipt of these instructions:

- The DDS&T requested and received your approval for clarifying revisions to nine of their 19 instructions. The instructions are retained in the Office of the DDS&T. No further distribution has been made and no directorate issuances were published.

- The DDI initiated an amendment to a Headquarters Regulation to codify one instruction, [redacted] to reflect your policy with respect to another, and took no supplemental action with respect to the remaining six.

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- Several offices of the DDA issued internal directives to implement six of the 23 instructions applicable to the DDA and one Headquarters regulation was revised to implement another instruction. No other directorate issuances were published.
- The DDO issued directorate instructions (DOIs) to implement seven of the 27 applicable instructions, is preparing to incorporate nine into DOIs, recommends six for inclusion in Headquarters or field regulations, and considers the remaining five not susceptible to regulatory treatment.

3. The following considerations argue for the incorporation of appropriate restrictions from your package of instructions into Headquarters Regulations:

- The instructions were directed at activities in being at that time and distributed only to the directorate then involved in that activity. A restricted activity might well be initiated by a component of another directorate with no knowledge of your instruction.
- Instructions transposed only to a directorate issuance may in the future unwittingly be amended, revised or cancelled by the directorate without realization that the change violates Agency policy.
- The directorates have taken divergent action in treating with their instructions as well as in treating with the same instructions applicable to more than one directorate.
- Consolidating your restrictions on Agency activities at a central point is desirable for management control as well as for responding to any future inquiries by legislative or executive bodies.

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25X1 4. In Tab A I have identified the instructions that I
believe susceptible to codification in Agency regulations.
These instructions, with minor editing of language to
regulatory form and grouped according to Agency-wide or
25X1 directorate applicability, are presented as a proposed new
Headquarters Regulation [redacted] Restrictions on CIA Activi-
ties. The proposed regulation does not include instructions
25X1 that directed termination of specific activities (e.g.,
ZRRIFLE, [redacted] that approved
continuation of specific current activities [redacted]
[redacted] or that prohibited activi-
ties already clearly contrary to Agency policy (e.g., assas-
sination, domestic breaking and entering).

5. In Tab B, in recognition of the sensitivity of the
subject matter, I have identified those senior Agency offi-
cials who I believe are appropriate to include in the distrib-
ution pattern for each segment of the proposed regulation.
Restrictions on activities that conceivably could be initiated
by components in more than one directorate would be distrib-
uted to senior officers in all directorates. Restrictions on
activities that clearly would be undertaken only by components
of a given directorate would be distributed only to senior
offices of that directorate. The distribution pattern for
this regulation or for future amendments, revisions, or
additions would be controlled by the Regulations Control
Branch of the Information Systems Analysis Staff.

6. Your approval is requested to publish the proposal
set forth in Tab A as Headquarters Regulation [redacted] and to
distribute the regulation, and any amendments or revisions
thereto, in accordance with the limited distribution pattern
specified in Tab B.

John F. Blake
Deputy Director
for
Administration

Attachments:

Tab A - Proposed Regulation [redacted]
Tab B - Distribution Pattern

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MEMORANDUM FOR: Director of Central Intelligence
SUBJECT: Questionable Activities

The recommendations of paragraph
six in the above memorandum are:

APPROVED:

Date

DISAPPROVED:

Date

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2	Room 7D-5607		
3			
4	DDA		
5			
6			

ACTION	DIRECT REPLY	PREPARE REPLY
APPROVAL	DISPATCH	RECOMMENDATION
COMMENT	FILE	RETURN
CONCURRENCE	INFORMATION	SIGNATURE

Remarks:

Good - See my suggestions

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FROM: NAME, ADDRESS AND PHONE NO.

DATE

Deputy Director for Administration
Rm 7D26

6/11/75

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SENDER WILL CHECK CLASSIFICATION TOP AND BOTTOM			
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TO	NAME AND ADDRESS	DATE	INITIALS
1	<i>Executive Sec. info</i>		
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<input type="checkbox"/>	ACTION	<input type="checkbox"/>	DIRECT REPLY
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<input type="checkbox"/>		<input type="checkbox"/>	SIGNATURE
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<i>Epk</i>			<i>17 June</i>

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Noted by DCI
6/14/75

DD/A 75-2748

Executive Registry

11 JUN 1975

75-6828

MEMORANDUM FOR: Director of Central Intelligence

Sir:

1. I write on the matter of transposing "Colby Directives" into Agency regulations.
2. There is attached, so that you will have an understanding of the approach we are taking, a draft memorandum I have forwarded to the five major components. I believe it essential that the Deputies have an opportunity to address themselves to the content of the proposed new regulation.
3. The matter will be handled by me with them on an "EYES ONLY" basis, and I am asking for an expeditious response. When this phase of the undertaking is completed, we will present you with a document for approval.

Signed: John F. Blake
John F. Blake
Deputy Director
for
Administration

Att

Distribution:

Orig & 1 DCI w/Orig of Att 1 - ER w/att
1 - DD/A Subject (JFB "EYES ONLY" File)
1 - D/OS

DD/A:JFBBlake:der (11 June 1975)

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